

INTERGOVERNMENTAL AUTHORITY ON DEVELOPMENT (IGAD)

Customized Gender Mainstreaming Tools/Guidelines for IGAD Pillars/Programme Areas

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FOREWORD

The Intergovernmental Authority on Development (IGAD) is committed to promoting inclusivity in the design, implementation, monitoring and evaluation of all itsprogrammesand activities in the region. Central to this is the acknowledgement that gender equality and women's empowerment lies on the critical path to ensuring effectiveness and efficiency of service delivery to Member States.

Given the strategic and important role that IGAD plays in regional development, deepening the quality of our services through gender equality and women's empowerment is not only a crucial pre-requisite for organizational growth and effectiveness, but yields dividends for the whole society.

The Gender Mainstreaming Tools and Guidelines reinforce IGAD's Institutional Gender Policy and the Gender Management System to address technical challenges faced in bridging gender inequalities within specific sectoral or programme contexts. The ultimate thrust is to ensure effective delivery of IGAD's Gender Strategy and overarching commitments expressed through regional and international normative frameworks on gender equality and women's empowerment.

The Gender Mainstreaming Tools and Guidelines were developed through a participatory process involving various staff from IGAD Secretariat and Specialized Offices, guided by a Gender Consultant. The guide identifies critical gender issues for all IGAD Pillars/ Sectors and outlines the requisite actions to address them.

I urge all Directors, Programme Managers, experts and technical staff to use these guidelines and tools in developing and executing IGAD programmes and activities as well as in ensuring a gender responsive work environment at IGAD.

H.E Amb. Eng. Mahboub Maalim **Executive Secretary**

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Acknowledgements are also due to JFA/ISAP partners for the support provided towards strengthening attention to gender equality and women's empowerment in IGAD programmes.

ACRONYMS AND ABBREVIATIONS

AIDS Acquired Immune Deficiency Syndrome

AU African Union

CEDAW Convention on Elimination of All Forms of Discrimination Against

Women

CEWARN Conflict Early Warning and Response Mechanism

CEWRU Conflict Early Warning and Response Unit

CSO Civil Society Organization

DDR Demobilization, Disarmament and Reintegration

FGM/C Female Genital Mutilation/ Cutting

FHH Female Headed Household

FSNWG Food Security and Nutrition Working Group

GBV Gender Based Violence
GDP Gross Domestic Product
GFP Gender Focal Point
GM Gender Mainstreaming
HIV Human Immuno Virus
HR Human Resources

HTP Harmful Traditional Practice

ICPAC IGAD Climate Prediction and Applications Center
ICPALD IGAD Center for Pastoral and Livestock Development

ICT Information and Communication Technology

IDP Internally Displaced People

IGAD Intergovernmental Authority on Development
IRAPP IGAD Regional HIV/AIDS Partnership Programme

ISAP Institutional Strengthening Action Plan

JFA Joint Financing Agreement

LPI Land Policy Initiative
M&E Monitoring and Evaluation

M&E Monitoring and Evaluation MCH Maternal and Child Health

MS Member State

PCRD Post Conflict Reconstruction and Development
PPMU Project Preparation and Management Unit

REC Regional Economic Community
SDGs Sustainable Development Goals
SGBV Sexual Gender Based Violence
SOP Standard Operating Procedure
SSP Security Sector Programme
STI Sexually Transmitted Infection

TB Tuberculosis
UN United Nations

UNECA United Nations Economic Commission for Africa

UNSCR Security Council Resolution

1. Section one

1.1 Background

The Intergovernmental Authority on Development (IGAD) principally focuses on addressing shared challenges within its members states around three broad areas of: Agriculture and Natural Resources Management; Peace and Security; along with Economic Integration , Social Development in addition to Cooperate Development. These areas are elaborated in an overarching regional strategy as well as complementary policy/programme frameworks and instruments.

Promotion of gender equality and women's empowerment is underscored as a critical imperative for fostering resilience, regional integration and peace for sustainable development in the region. To this end, gender is identified as one of the priority cross-cutting policy themes to be mainstreamed into all institutional instruments, programmes and undertakings at all levels.

A specific gender policy for IGAD is in place to institutionalize the principle of gender mainstreaming. In effect, all IGAD programmes and projects should address gender equality and women's empowerment through design, implementation, monitoring and evaluation alongside specifically targeted interventions to address critical gender issues in the region within the framework of IGAD's mandate and service delivery mechanisms.

Furthermore, IGAD Secretariat carries out interventions to promote gender equality and women's empowerment in member states, in line with mandates from regional and global treaties, declarations and policies, including from the African Union and the United Nations.

1.2. Rationale

A Gender Audit of the IGAD Secretariat and Specialized offices' programmes in 2010 revealed that gender analysis was neither systematically nor consistently applied in programmes, projects or interventions across the board. The policy imperative to mainstream gender in IGAD's programmes and activities not only requires staff to have training on gender mainstreaming but also access simple/user friendly and context/sector specific tools and guidelines to facilitate changes in practice for strengthened promotion of gender equality and women's empowerment.

Several IGAD Secretariat and Specialized Offices staff have undergone basic training on gender mainstreaming since 2010. Supplementary to this, generic guidelines for gender mainstreaming in IGAD programmes and projects were

developed¹. The specialized office for Conflict Early Warning and Response (CEWARN) developed a training manual and resource guide for engendering the CEWARN mechanism. Despite these critical interventions, application of gender analysis in the design, implementation, monitoring and evaluation of programmes, strategies and projects is still limited. The absence of tailored guidelines that aid effective gender mainstreaming in sectoral interventions is a key limiting factor to effective gender mainstreaming practice.

These guidelines are therefore intended to address the challenges highlighted above. The guidelines identify priority gender concerns for each sector/ sub-sector, key policy implications, required interventions and aspects for monitoring gender equality and women's empowerment. Specific entry-points for gender mainstreaming are also identified.

1.3. Approach to the guide

This guide benefited from extensive desk review /research of relevant literature, IGAD's baseline studies² for the formulation of IGAD Regional Strategy, and Gender Policy documents, among others. The guide was further enriched by IGAD's programme staff's input in a consultative workshop that was carried out in Entebbe, Uganda in December 2014. The identification of priority gender concerns for the sectors, key policy implications, required interventions and monitoring indicators and specific entry-points for application/use of the guidelines as well as key actors were in particular made in the workshop.

In an attempt to familiarize key staff on the contents of gender technical documents, a validation workshop was then organized in Addis Ababa, Ethiopia on July 24-25, 2017 where the guide was presented and further scrutinized and enriched by directors from IGAD Secretariat and specialized agencies.

² The base line studies reviewed were for Somali, Sudan, Ethiopia, Kenya, and Uganda

¹Mainstreaming Gender in IGAD: A Toolkit and Resources Guide

1.4. Specific Objectives

The specific objectives of these guidelines are:

- a) To enable IGAD staff identify sectoral gender issues to be addressed within the context of IGAD's regional strategy (ies), programmes and projects.
- b) To suggest strategies and actions to address identified gender issues in planning, implementation, monitoring and evaluation of IGAD's programmes/ projects and activities.

1.5. Structure of the Guide

The guideline is structured according to IGAD's programmatic areas/pillars in the regional strategy. An overview is given for each pillar, introducing the strategic objectives and sub-sectors under each area. A matrix is used to illustrate key gender issues per pillar, policy implications, proposed interventions/actions as well as identifying what to monitor and evaluate with regard to gender equality and women's empowerment.

1.6. Users of the Guide

The principal users of this guide are IGAD Directors, Programme Managers, Programme Officers, Experts, as well as Monitoring and Evaluation officers. Technical officers from Member States and partner organizations with programmes consistent with the IGAD Regional Strategy may also use the guide.

1.7. How to use the guide

The guide can be used during programme/project identification, implementation, monitoring and evaluation. Users may refer to sections that apply to their specific area(s) of work. The last section (Corporate Development) however applied only to IGAD as an organization. Additional materials including sector and context-specific gender checklists produced by various development organizations³ may be used alongside these guidelines as appropriate.

³For example IFAD, UN Women, FAO, Commonwealth Secretariat, ILO, WHO, UNDP etc have produced various tools and checklists on gender mainstreaming in policies, strategies and projects

It is important to note that this is only a guide and therefore not exhaustive on gender issues in all the sectors at all levels. Users are expected to generate/ identify more context- specific gender issues and strategies to address them at the level of application. The Gender Programme of IGAD Secretariat shall provide additional technical backstopping to users of the guide within IGAD Secretariat and specialized offices from time to time. New gender issues that emerge from application will inform future revisions and updates of the guide.

1.8. Scope of the guide

This guide encompasses four pillars outlined in the IGAD Regional Strategy namely: Agriculture, environment and natural resources; Economic cooperation and social development; Peace, Security and Humanitarian Affairs; and Corporate Development. The guideline highlights key gender issues across the four pillars drawing from literature review on gender in the context of those sectors in the IGAD region.

2. Section Two: Agriculture and Natural Resources Management: 2.1 Overview

Agriculture is the backbone of the economies in the region accounting for around 35% of the region's GDP and around 40% of the total export earnings (IGAD strategy NP).

The strategic objective of the Agriculture, Natural Resources and Evironment Pillar is "to promote attainment of food security and sustainable management of the environment and natural resources as well as building resilience to natural disasters such as drought and other climatic and economic shocks."⁴

Women make a significant contribution to the agriculture sector (70% of agricultural labour and 80% for food production in Sub-saharan Africa). Agriculture is an important source of livelihood in IGAD region and enjoys a large share of GDP in most Member States. Despite the enormous contribution to the national economy, the sector is still characterized by gender inequality that hinders the performance of the sector⁵. Women are

⁴IGAD(2013) IGAD Strategy: 'Fostering Resilience, Regional Integration, Peace for Sustainable Development', page 22

⁵ Masinde (2014):Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020 Baseline Studies at the National Level for IGAD Priority Sectors. State of Gender Affairs in Kenya

marginalized when it comes to access to productive resources such as land, agricultural inputs and decision-making on resource allocation and utilization, among others. In Kenya, for instance, despite women contributing between 70-80 percent of labour in smallholder production, they own only 1 percent of land and have access to 9-10 percent of agricultural inputs.

Cash crop production is more often than not dominated by men, though women and children supply labour to cash crop production controlled by men. Women tend to dominate only subsistence farming which is characterized by limited farm inputs and traditional farming techniques. ⁸ There is also gender difference in the type of crops women and men prefer to grow; for instance, in Uganda, women prefer to grow maize, rice, bananas, cassava, and groundnuts (subsistence crops) while men dominate production of coffee, tea, and cotton (cash crops). ⁹

The livestock sector is predominantly male managed and organized: men own and look after cattle not only for dairy products but also for meat production. Though women play a pivotal role in livestock production, it is often overlooked. Women's access to livestock production in the region is also limited by gender-based constraints. Women are often associated with smaller stock like chicken, rabbits, pigs, goats while men rear cattle, camels etc.

In terms of fisheries production, the subsector provides employment and livelihood for both men and women. Women are usually involved more on the lower levels of the fish value chain, retail selling while having less access to resources and decision making. To this end, they tend to have weak bargaining power, little control over resources and prices in the value chain, and they are there by more vulnerable.

⁶ (IGAD, 2013) IGAD Strategy: 'Fostering Resilience, Regional Integration, Peace for Sustainable Development'. 2013

Masinde (2014): Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020 Baseline Studies at the National Level for IGAD Priority Sectors. State of Gender Affairs in Kenya

⁸lhid.

 $^{^9}$ Malinga et al. (2014). Baseline Study at the National Level for IGAD Priority Sectors State of Gender. Affairs in Uganda.

¹⁰lbid.

¹¹Masinde (2014):Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020 Baseline Studies at the National Level for IGAD Priority Sectors. State of Gender Affairs in Kenya.

2.2 Matrix

Sub-Sectors Livestock	Key gender issues	of the issue (how is the identified issue a hindrance to the delivery of the programme)	Action/ strategy to address the gender issue	Entry points for interventi ons	What issues to monitor and evaluate
Livestock Development	-Women's access and control of livestock. production and services is limited by gender-based constraints, -Inequitable women participation in commercialized livestock markets, -Sex-disaggregated data in the field is lacking in nearly all the member states (including household headship disaggregated data), _ Limited health services for women pastoral community, -Women are heavily engaged in rearing small ruminants,		- Advocate for the building of capacity of member states in the collection of sex and gender disaggregated data and include sex disaggregated data in the Livestock Information System, -Conduct gender oriented research on livestock value chain, -Conduct study on gender and pastoralism with a view to informing a specific regional protocol, - Develop strategies for improving access to advisory services on livestock management (to both women and men), -Conduct studies on women pastoral health services.	-Livestock information systemAdvocacy tools/platfor msAdvisory services on livestock managemen tExpert Group Meetings. Agreements/ protocol with MSDesign programmes improving pastoral women health provision.	-Women's access to information, livestock assets/inputs, trainings etc. on issues of livestock. - Women's participation in the value chain of livestock production. - Level of production of female headed households. -Decrease rate of morbidity and mortality.
Crop Farming/ subsistence	-Women have little decision-making	-Hindrance to the performance	- Advocate for formulation of policy	- Programmin	-Land redistribution,

farming	power and limited	of the sector	on affirmative action	g	certification
	financial benefits in	(poor	to address gender		(increasing
	cash crop farming	performance of	imbalance in land	-Policy	number of
	while they dominate	the sector),	tenure,	making,	women who own
	subsistence food crop	lower GDP. 13	administration and		land),
	production and supply	-Negative impact	management,	-Research,	-Women's access
	labour	on increasing	Research on the	- M&E,	to extension
	-Women have limited	women's income	participation of	-	services and
	access to productive	and their	women in the	Documentati	other agricultural
	resources, notably	families (lower	agricultural value	on,	inputs.
	land, as access and	production by	chain in IGAD	disseminatio	-Implementation
	control of land is not	women).	member states,	n and	of the LPI,
	evenly distributed	- Growth of the	- Support	sharing of	-Decrease
	between men and	sector would be	policy/legal	good	number of
	women,	negatively	harmonization to	practices	malnourished
	-Women have less	impacted.	protect women's	- Land Policy	mothers and
	access to extension	-Malnourished	land rights,	Initiative	children.
	services and farm	women.	-Capacity building	(LPI) –	
	inputs, ¹² credit (lack of		through trainings	IGAD/UNECA	
	collateral), training,		and awareness	/SDC.	
	market information		creation and	-Design	
	resulting in		sensitization on land	programmes	
	inefficiency in		use and planning.	on	
	production; (Kenya,			awareness	
	Eth),			raising and	
	- Gender imbalance in			promote	
	the agriculture value			nutrition	
	chain; lower position-			crops.	
	being dominated by				
	women and upper				
	end value addition				
	and marketing is				
	dominated by men,				
	-Lack of sex-				
	disaggregated data in				
	the field is apparent in				
	nearly all the				
	countries reviewed.				
	- Lack of knowledge				
	on nutritious crops				

¹² Farm inputs include improved seed varieties, agricultural implements, fertilizer, pesticides, agro-chemicals, labour, tractors, ox-ploughs, water, land, labour and agricultural credit for productive agriculture, among others.

¹³ If women farmers received the same level of education as men, yields would increase more than 20 percent (a Kenyan study). If every year there is an increase in women's accessibility to land by 5%, agriculture production would be boosted by 0.3%every year (Uganda study);

	among women groups.				
Fisheries	-Women are generally involved more on the lower levels of the fishery value chains (, processing- smoking, drying, retail selling), -Costly investment in fishing gear like boats and fish nets keeps out women from the fish catching activities yet this is more lucrative business than processing and marketing; -Women play a subordinate role in fisheries management; _ High incidence of prostitution and HIV among the women and men fisher-folk (Kenya); -Lack of sex/gender disaggregated data, -Women access to fishing inputs is limited, - Fisheries are among high risk groups for HIV and STIs, - Cross border fish trade mainly dominated by men, - Gender outcome of value chain development is not taken into account, - Low engagement of women in aquaculture (fish farming).	women, - Socio- economic, heath, status of the community would be affected by HIV, -Affected women will increase, - Women will not be benefiting from the value chain development intervention, - Low level of productivity in	Integrate HIV legislation into fisheries, - Build the capacity of member states to address gender in the fishery sector, -Research on women's involvement in the fisheries value chain, - Facilitate the provision of access to credit and other inputs for women, - Promote equal rights for women in fish cooperatives, - Organize IGAD stakeholders' consultative meeting, -Assessments and studies on prevalence rate of HIV among fishing community, -Build capacity of women who are engaged in fisheries as well as organize them into an association, - Analyze the gender dimension of the proposed value chain development, - Assess factors that affect the engagement of youth and women in aquaculture.	consultative meeting, on cross border trade involving women, -HIV service provision based on both community as well as health facility activities - Participatory project formulation, - Design SMEs in aquaculture that take into account, barriers to	-HIV infection rate in fishing communities, -Women's involvement in the fisheries value chain, -Research recommendation, - Participation of women in consultative meetings, - women that will benefit from the value addition intervention, - Aquaculture programmes that cater specifically for the particular needs of women and youth.

ICT in	-Women have limited	-Low access to	-Design user friendly	-Capacity	-Women
Agriculture	access to information	information by	and appropriate	building,	accessing
/ Griculture	through ICT,	women on	information and	-	information,
	-Women in rural areas	agricultural	dissemination	Documentati	-Women using
	have low literacy	services,	methods and tools.	on.	ICT for
	levels in use of ICT	- Low	-Build capacity of	,	agriculture.
	equipment including	productivity due	women in the use	-Review	
	manuals.	to limited	of ICT equipment,	(available	
		extension	-Strengthen existing	literature on	
		services.	intervention on ICT	ICT in	
			in agriculture in MS,	agriculture),	
			-Document and	-	
			share lessons on ICT		
			in agriculture.		
Applied	-Gender dimensions	-Low adoption	-Inclusion of the	-Research,	-Uptake of
Agricultural	normally not included	and uptake of	gender dimension in	-Knowledge	research outputs
Research	in research such as	research,	the research design	sharing and	(disaggregated by
	the varieties, labour	-Low	and	communicati	sex),
	requirements, etc.	productivity due	implementation,	on.	-Level of
	-Access to research	to low uptake.	-Review existing		productivity due
	technology by women		research outputs		to new research
	is limited,		and scale-up best		outputs.
	-Limited number of		practices.		
	women in agricultural				
Water	research activities. -Due to their gender	- Lower	Advocate for the	-Review and	- The level of
Resources	role, women and girls	productivity of	participation of	in-depth	women's
Management	bear the burden of	women due to	women in water	analysis of	participation and
Wanagement	having to travel long		negotiation,	existing	inclusion of
	distances to fetch and	time spent in	-In-depth situation	water	gender
	carry heavy loads of		analysis of the water	resource	perspectives in
	water which has	-Poor health due	issue, with a gender	managemen	the planning,
	impact on	to lack of access	perspective	t issues,	development and
	women/girls' welfare,	to safe drinking	incorporated into	-Water	negotiation of the
	-Women are	water,	the analysis,	negotiation	shared water
	underrepresented in	- Women/girls	-IGAD to support	forums,	resources,
	water governing	would continue	integration of a		-Distance to
	bodies and political	to be subjected	gender perspective	-Design	water sources,
	decision-making	to GBV while	in the joint planning,	programmes	-Access to safe
	levels where	walking long	management,	for	drinking water.
	important decisions	distances	development and	accessibility	
	are taken on issues of	(health,	negotiations of the	of safe	
	water, both in land	psychological	shared water	drinking	
	and trans-boundary;	impact),	resources,	water.	
	-Lack of gender	-Women's			
	perspectives in water	concerns and	-Assessments or		
	schemes construction	priorities would	studies on kind of		
	and rehabilitation	be ignored if no	water consumption.		
	programmes	sex/gender			

	T		T	ı	_
		disaggregated			
	- Lack of safe drinking	data,			
	water.	-High girl child			
		school drop-out			
		rates due to long			
		distances.			
		-The prevalence			
		of cases of			
		women affected			
		by			
		communicable			
		diseases will			
		increase.			
Food security	-No gender analysis	-Food and	-Review gaps and	-	-Involvement of
and Nutrition	on food security and	nutrition	update the IGAD	Programmin	stakeholders,
	nutrition,	insecurity,	Food Security	g	-Dissemination of
	- Poor nutritional	-Poor health of	Strategy,	-Capacity	food security
	status of women.	mother and	٠,٠	building	bulletin,
		child (affects	stakeholders in the		-
		welfare of	planning and		Recommendation
		women and	implementation of		s from FSNWG,
		children).	food and nutrition		- Level of gender
		,	interventions.		analysis and
			-Regular		inclusion of
			comprehensive food		gender
			security assessment		perspectives in
			through FSNWG.		food security
			tillought i Sivva.		programmes.
Bio-diversity	-Women and men		-Create awareness	_	-Women's role
management	undertake different		on the role of		and involvement
management	roles in the use and		women in bio-	g,	in bio-diversity
	management of		diversity	-Partnership,	programmes
	natural resources to		management,	-Awareness	programmes
	combat biodiversity		-Strengthen civil	creation.	
	loss and ensure		society engagement	creauon.	
	equitable access to		in bio-diversity		
	these resources,		protection		
	· · · · · · · · · · · · · · · · · · ·		•		
	primarily responsible for collection of		diversity		
	firewood for fuel and		conversation and		
			empowerment		
	cooking, household		protocol.		
	waste management,				
	and provision of				
	health care using				
	traditional herbs-				
	Women are engaged				
	in food production;				
	collecting water for				

	the family, and play a				
	big role in				
	conservation of seeds				
	and management of				
	water and forestry.				
Climate	-Women	- Community	- Invest in gender	_ Policy	-Policy
change	disproportionately	resilience	knowledge and	formulation	formulation and
	bear the impact of		management on	and	implementation,
	environmental	achieved if	climate change,	programmin	-Involvement of
	hazards like flooding	gender-	- Integrate gender	g,	women in climate
	and drought etc., ¹⁴	intensified	perspectives in	-Capacity	change initiatives.
	Women have	vulnerabilities	resilience strategies	building,	
	unequal access to	are not	and action plans,	-Research	
	information on	addressed.	-Develop targeted	and	
	climate change		intervention for	documentati	
	(rainfall patterns etc.),		women in arid and	on.	
	The r/ship b/n gender		semi-arid lands (e.g.		
	and environment		Women		
	including climate		pastoralists),		
	change is not being		- Disseminate		
	articulated (Eth),		information		
	-lack of information on		technologies that		
	the impact of climate		build women's		
	change on gender;		resilience.		
	-FHHs are more				
	vulnerable to				
	environmental				
	hazards,				
	-In pastoralist				
	communities, period				
	of drought is being				
	exacerbated by				
	climate change and				
	places different				
	burdens on men and				
	women's role (as				
	gathering water can				
	become much harder				
	and take a lot longer),				
	-Challenges in				
	mobility of women				
	and men.				
Renewable	-Women and children	-Negative impact	-Research,	-Dialogue,	-Energy sources

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¹⁴Women suffer more than men from natural disasters like drought and floods. Since the majority of smallholder subsistence farmers are women, who contribute 70-75% of agricultural production, the impact of climate change, such as rainfall patterns, will affect them the most.

energy	disproportionately	on the	-Knowledge	-Capacity	for women,
resources	suffer from health	environment	management,	Building.	-Adoption and
	problems related to	(deforestation),	-Development and		use of renewable
	gathering and using	-III health of	dissemination of		energy resources
	traditional fuel and	women and	climate		by women and
	cooking in poorly	children and	smart/energy saving		men.
	ventilated indoor	extra health	technologies,		
	conditions, ¹⁵	costs for	-Development of		
	-There are disparities	treatment.	renewable energy		
	in energy use between		technologies for		
	female - headed and		rural women.		
	male - headed				
	households, while				
	men often use				
	electricity for lighting,				
	women (FHHs) use				
	kerosene lamps and				
	others (Kenya),				
	-Lack of women's				
	access to renewable				
	affordable energy.				

3. Economic cooperation and social development

3.1 Overview

IGAD region is endowed with considerable economic potential. Inspite of this acknowledgement however, the levels of poverty in IGADMember States is quite high and the region is largely classified as economically underdeveloped, with more than half its population living below the poverty line. ¹⁶

The Economic Cooperation and Integration and Social Development Pillar encompases programme areas such as: Trade, Investment, Industry and Tourism Development; Infrastructure development; Health and Social Development. The Health and social development programme area covers broad sectors which include health, education, employment, social protection, migration, culture, population, and sports.¹⁷

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 $^{^{15}\}mbox{These}$ include respiratory infections, cancer, and eye diseases.

¹⁶IGAD(2013). IGAD Strategy: 'Fostering Resilience, Regional Integration, Peace for Sustainable Development'.

¹⁷Ibid.

Key gender issues in the employment sector include differences in wages in the private sector, sexual harassment and exploitation in addition to discrimination against women of childbearing age. This happens regardless of equal pay for equal value of work principle enshrined in various international human rights treaties and national employment laws, a case in point being Ethiopia and Kenya, among others.¹⁸

Women constitute a majority of the informal sector employees while men dominate the formal labour market.¹⁹ This could be attributed to differences in level of education, family and cultural responsibilities of women, and domination by men of some labour markets.

Considerable numbers of women are engaged in the tourism industry with slight variance in the level of their involvement in the sector, among countries in the region. Women dominate the hospitality trade, and are involved in crafts trade, selling of mats and other decorations.²⁰ Tourism however more often than not comes with sexual exploitation of women, girls and boys by tourists in exchange for money.

In terms of trade, women are involved mostly in the initial stages of production and trade value chain. With the exception of the hospitality and tourism business, women's export products are largely agricultural products, with very little value addition; their businesses being small scale in nature. Even though women are heavily engaged in cross-border trade, their businesses are often unregulated.²¹

Gender disparities also exist in the education level attainment of female and male; be it at enrollment, retention, and promotion level in nearly all IGAD member states. While countries like Ethiopia, Uganda and Kenya report achievement of gender parity at primary education level, gender disparities widen with higher levels of education, which points to high dropout and low transition rates for girls from primary to post primary and tertiary education levels. Various factors including harmful traditional practices such as early marriage, poverty, burden of household chores for girls, long distances to

¹⁸Mengesha (2014). Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020: State of Gender Affairs Report in Ethiopia; and Masinde (2014). Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020 Baseline Studies at the National Level for IGAD Priority Sectors.

¹⁹ It is to be noted here that informal market is not included/counted in the formal economy ²⁰Malinga et al. (2014). Baseline Study at the National Level for IGAD Priority Sectors State of Gender. Affairs in Uganda.

²¹Ibid.

schools, inadequate school infrastructure (e.g. absence of separate latrines for girls) and sexual exploitation and abuse of girls in school contributed to the low participation and retention of girls in schools. ²²

In terms of health, the prevalence of HIV/AIDS is significantly higher in women than men. For instance in Kenya, the HIV/AIDS prevalence rate for women aged 15-49 years was 8.0% while it was 4.3 % for men in the same age bracket, in 2008/2009. The same holds true in Ethiopia and other countries in the region, where the prevalence is higher among women than men.²³ Among the driving forces for the feminization of the epidemic are the biological make-up of women's genitalia, gender based violence/harmful traditional practices, and socio-economic vulnerabilities of women and girls.

Women are also at risk of malnourishment at different stages in their life, especially during pregnancy and after delivery. It is to be noted that the nutritional status and growth of infants and children is also affected by that of their mothers. ²⁵

²² IGAD 2014. State of Gender Affairs Reports of Kenya, Uganda, Ethiopia.

²⁴Masinde (2014): Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020 Baseline Studies at the National Level for IGAD Priority Sectors. State of Gender Affairs in Kenya.

²⁵Mengesha (2014). Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020: State of Gender Affairs Report in Ethiopia

3.2 Matrix

	Widtrix				
Sub-sector	Key gender	Implication of	Strategies/A	Entry points	What
	issues	the issue (how	ction to	for	issues to
		is the	address the	intervention	monitor
		identified issue	gender		
		a hindrance to	issues		
			133063		
		the delivery of			
		the			
		programme			
Health	-Prevalence rate of	-Inability to meet	-Advocacy for	-Disease	-HIV infection
	HIV/AIDS is	MDGs/SDGs,	increased	surveillance,	and mortality
 HIV/AIDS, 	significantly higher in	-loss of productive	investment in	-Policy	rate,
	women than men	labor force,	maternal	- Political	- Maternal
• TB, Malaria	(feminization of the	-Unsustainable	health, RH,	commitment	mortality
• Nutrition &	epidemic),	population growth	malaria etc,	and	rate,
food security	-Inadequate data on	rate and poverty,	-Policy	leadership,	- Access to
 Maternal 	prevalence of	- Services are not	harmonization		health
health	HIV/AIDs in some	accommodative for	to address	-Advocacy,	services
 Cancers 	member states in	the adolescent,	gender issues	-Capacity,	(e.g. rape
 Child health 	general and on	youth (men and	in the sector,	development	managem
 Adolescent 	women in particular	women) such as	-Participatory	-Improve services	ent)RH
sexual	(ex- Somalia, Sudan),	the opening hours	inclusive	delivery for	services,
reproductive	-Level of knowledge	are clashing with	planning and	health	- Availabilit
health	on prevention and	work obligations.	allocation of	(Cross border	y of
 Population 	response to HIV and	Example; In	specific budget	mobile	disease
and	condom use on	Somalia men are	to address	population)	surveillan
development	young women,	excluded from	gender issues,	-Regional health	ce facility,
	-High fertility rate,	services due to the	- Conduct	legislation and	- Regional
	-High rate of infant and children	design of the	regular	create conducive	health
	mortality in the	service delivery points (MCH).	assessment to measure	environment for behavior change,	legislation
	region,	poirits (wich).		- Involvement	, - The
	-		progress and provide	of	decrease
	-Higher rates of reproductive cancers		evidence	Community	in the
	such as cervical		based	and Religious	level of
	cancers in the IGAD		information	leaders.	stunting
	Region,		for action	icaucis.	in the
	-The prevalence of		(Gender		region,
	HIV/AIDS is double in		disaggregat		- Human
	female than male, in		ed data),		resources
	the productive age		- Implement		allocation
	group of 15 to 25		clear		for health
	years, indicating their		pathway for		facilities
	vulnerability and		addressing		at the
	inequity,		and		communit
	- GBV increases		eliminating		y level,
	vulnerability to		the SGBV		- Capacity of
		l	JGDV		capacity of

HIV and other	(SOPs,	community
STIs by 50%	ļ ,	protocols,	health system.
especially in	i	mplementa	
intimate partner	t	ion	
violence (study in	3	guidelines,	
Uganda),	á	allocation	
	(of budget,	
-High rate of	6	etc),	
maternal mortality	- E	Empowerin	
and morbidity in the	3	g women	
region,	t	hrough	
-Malaria is one of the	i	ncome	
pressing health	3	generating	
needs of women as	á	activities	
more of them die of	á	and other	
malaria than men. ²⁶	ä	actions	
Women are at a risk	(cross-	
of malnourishment at	(cutting with	
different stages in	S	social	
their life, especially	ļ ,	protection),	
during pregnancy	- F	Provision of	
and after delivery,	ι	universal	
-Gender inequality	á	access for	
can be a cause as	9	sex	
well as an effect of	6	education	
hunger and	á	and social	
malnutrition,	ļ ,	orotection	
- Gender disparity	t	o protect	
existing in accessing	V	women and	
health care facilities,	3	girls from	
distance to health	S	sexual	
care facilities,	\	iolence,	
inadequate female	- E	Establishme	
health providers, and	r	nt of	
money are among	(Gender unit	
the major constraints	V	within the	
for women,	ŀ	nealth	
-Inefficient health	t	orogramme	
system to support	,		
delivery of health	-Ens	ure access	
services in the	to us	ser friendly	
community.	servi	ices for	
	adol	escent,	
	girls,	youth and	

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²⁶ In Ethiopia, recent data from National Household Health Survey in 2014 shows that malaria accounts for 11.30 % of all deaths among women as compared to 6.30 %deaths of men. Genene and Yohannes (2014). Preliminary Gender Profile of Ethiopia. UN Women

- Limited/less - Support the in formal and participation of girls' as one goes higher in and education,				young women (independent access points for needed services).		
	-Education	exists in education (enrollment, completion, transition rate), - Limited/less participation of girls' as one goes higher in the education ladder, due to higher drop out, among others, -Women and girls are subject to -Harmful Traditional Practices (HTPs), like early marriage, -Teenage pregnancies, sociocultural attitude towards girls' education, school infrastructure and distance, poverty, sexual harassment, are among the challenges for women/girls' enrollment and retention in school, - Limited share of employment for female teachers, -Gender disparity in adult and informal	wouldn't be met, -Underutilization of productive	formation of gender offices at learning institutions, - Support the formulation and implementation of affirmative action policies in member states, -Remove barriers to female education, policy advocacy, -Enforcement of existing legislation on harmful traditional practices, -Mainstream nutrition (feeding programme) into education to improve enrollment	-Capacity building,	drop out, repetition rates of female and male both in formal and informal education, - List of female and male

	T				
Trade, Industry	-Women have limited	-Low production of	-Promote the	-Research	Participation
and Tourism	access to credit to	women in the	inclusion of	-Trade	of women in
development	start up or expand	sector,	gender	negotiation fora	the trade
(including cross	business (lack of	-High incidence of	perspectives in	- Regional	value of chain;
border trade)	collateral), access to	HIV/AIDS,	trade	legislation,	-Women's
	information (market	-TB infection.	negotiation and	-Capacity	access to
	information, tariffs		agreements;	building,	credit,
	etc.) and time		-Research on	-Social	information,
	constraints (triple		women's	protection.	-Men and
	role of women),		involvement in	-	women
	-Women are key		the trade value		incidence of
	players in the		chain;		HIV/AIDS
	tourism service and		-Provide		infection,
	crafts trade and		incentives to		- Morbidities
	informal cross-		women who		amongst
	border trade;		are involved in		women
	however, their		the trade,		traders.
	involvement is mostly		industry sector,		traders.
	in the initial stages of		-Improve		
	production and trade		access to		
	value chain as their		markets for		
	businesses are small		men and		
	scale in nature,		women		
	- Lack of gender		(transport,		
	perspectives in trade		shelter,		
	negotiations,		communication		
	- With the growing		, electricity etc.),		
	number of tourists in		-Promote		
	the region, women		formalization of		
	are being subjected		cross-border		
	to commercial sexual		trade		
	exploitation and		-Provide		
	prostitution given		incentives		
	their socio-economic		(credit,		
	vulnerability.		information) for		
	vullicrability.		women		
			engaged in		
			cross border		
			trade;		
			-Craft policy to		
			address women		
			in the informal		
			sector		
			Jector		
	1			I .	

	women working in the transport, roads, sector, - Gender disparity in employment opportunities of women in infrastructure development endeavor,Women have less access to ICTs due to gaps in women's education, financial capacity etc.		of the IGAD transport corridor projects, - Encourage the safeguard measures put in place in infrastructure to be gender sensitive.		
Social protection	- Limited safety net for women, -Limited employment insurance.	-Inability to achieve MDGs, -Poverty, -Marginalization.	-Advocacy Policy/program ming. -Legislation, -Social protection schemes.	- Capacity development.	-Availability of social protection.
Youth affairs	-Limited involvement in empowerment programmes, -Youth budget is disproportionate to our productivity (Labor, employment, farming, industries), -Poverty, social marginalization and radicalization amongst young people including women, - High unemployment, particularly among women.	-Poverty, -Radicalization or crime.	-Education policy, -Legislation, -Governance policies, -Associations -Awareness on HIV/AIDS, TB, Malaria.	-Education, Communication, -Leadership, -Technologies, -Capacity development.	-% of young people in governance, -Youth employment rate by sex and sector, -Education and training services for young people (female and male), - Targeted youth empowerment programmes (for males and females).

4. Peace and Security and Humanitarian Affairs

4.1 Overview

The IGAD region experiences enormous challenges as a result of both manmade and natural disasters. Over the years, the region witnessed both intra and inter-state armed conflicts, some of which have lasted for more than four decades. These disasters have often resulted in millions of deaths and massive displacements of people and other appalling humanitarian conditions ²⁷

There are about four programmematic areas under this pillar. These are: Conflict Prevention, Management and Resolution Programme Area; Political Affairs Programme Area; Security Sector Programme Area; Humanitarian Affairs Programme Area.²⁸

Men and women experience conflict differently. Conflicts often affect women, children and the elderly as they constitute the majority of the "innocent victims" who die in numbers during cross-fires. ²⁹The fact that women are disproportionately impacted by armed conflict is also an overstated reality, where systematic rape is being used as a weapon of war; which has also become one of the characteristics of today's war. Despite the growing recognition of women's role in armed conflict as actors and not only victims, their participation in the peace process is still marginal. To this end, women are inadequately represented/involved in conflict prevention, conflict resolution mechanisms, post-conflict reconstruction/recovery and peace building processes. ³⁰Protracted peace negotiations for North and South Sudan conflict, for instance, have witnessed only a handful of women's involvement as delegates ³¹ nor has the ongoing IGAD- led peace negotiation

²⁷IGAD(2013) IGAD Strategy: 'Fostering Resilience, Regional Integration, Peace for Sustainable Development',

²⁸Ihid

²⁹Malinga et al. (2014). Formulation of IGAD Regional Strategy and Medium-Term Implementation Plan 2016-2020. Baseline Study at the National Level for IGAD Priority Sectors. State of Gender. Affairs in Uganda.

³⁰Daoud (2014):Formulation of IGAD Regional Strategy and Medium- Term Implementation Plan 2016-2020. Baseline Study at the National Level for IGAD Priority Sectors State of Gender Affairs Report In Sudan

³¹ Ibid.

of South Sudan. . The Darfur Peace Negotiation and the Abuja one only involved women in the seventh round.³²

Women and children comprise the majority of the Internally Displaced Persons (IDPs) during humanitarian crises, emanating from both conflict and natural disaster. Women and girls are also subject to various forms of harmful traditional practices and sexual violence in IDP camps and outside while carrying out their gender roles. None the less, the various needs and vulnerabilities of women are often overlooked during humanitarian interventions or relief assistance.

It is further worth noting that conflict and post conflict situations also change gender roles of women and men. The change in gender roles for instance had disempowered men in the case of Uganda, which contributed to the rising of gender-based violence within the post- conflict settings.³³

In regard to women's participation in politics and decision-making organs in the region, there has been significant progress towards increasing the level of women's participation in politics among the member states. Ethiopia currently stands first, in IGAD region, in the level of women's participation in parliament, which is 38.8% followed by Uganda (35%), Sudan (30.5%), and Kenya (20.6%). Strategies such as enforcement of affirmative action policy and quota, which have been used by majority of the member states, are eventually reaping benefits.³⁴

Despite the progress made, women still face various hurdles in their advancement to higher positions of leadership and decision making in IGAD region. Negative stereotypical and socio-cultural attitudes towards women's leadership, lack of education, poverty, harmful traditional practices etc are among the reasons for the paucity of women in leadership positions.

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³² Ibid.

³³ Malinga et al. (2014). Formulation of IGAD Regional Strategy and Medium- Term Implementation Plan 2016-2020. Baseline Study at the National Level for IGAD Priority Sectors. State of Gender. Affairs in Uganda.

³⁴ IGAD's State of Gender Affairs reports of Kenya, Uganda, Ethiopia, Sudan. 2014

4.2 Matrix

Sub-sector	Key gender issues	Implication of the issue (how is the identified issue a hindrance to the delivery of the programme)	•	Entry points for intervention s	What issues to monitor and evaluate
Conflict	-Women's limited	- Not being able to	-Encourage member	-IGAD summits	-Women's
prevention:	participation in early	capture gender	states to nominate	SCR 1325, 1820,	empowerm
- 1	warning mechanisms,	specific issues on	women candidates,	- IGAD strategy	ent in
-Early Warning and	-Early warning mechanism often do	break out of violence,	- Encourage the local peace committees	and policies.	preventive diplomacy,
Early	not include gender	- Absence of women's	and CEWERUs to		women
Response,	perspectives(indicato	participation in	develop initiatives		special
-Preventive	rs and analysis),	preventive	that reflect the		envoys,
diplomacy	- Early response	diplomacy	needs of both men		mediators
	initiatives not	mechanisms.	and women,		etc.,
	adequately		-Affirmative action		-Inclusion
	addressing the needs of women.		policies, -Sensitization at		of gender in early
	-Women's		-Sensitization at local level.		warning
	participation is		- Revising early		and
	minimal in preventive		warning indicators,		response
	diplomacy		-Disaggregation of		mechanism
	mechanisms in the		data collection by		S.
	region: IGAD special		sex;		
	envoys, roster of		-Ensure the 50% of		
	mediators etc.		women's participation in the		
			peace committees.		
Conflict	-Women are	-Lower productivity of	-Liaise with agencies	-Research,	- incidence
	disproportionately	women and their	that provides	-Programming,	of SGBV on
	impacted by armed	contribution to their	psycho-social	-Advocacy to	women and
	conflict,	society and family is	support for victims	enact laws on	men,
	-Gender based	negatively affected,	of sexual violence	criminalizing	-prevention
	violence in armed conflict, including	Ill health of women and men(physical and	(women/men), -Devise strategies to	perpetuators.	methods.
	systematic rape,	psychological), incidence	prevent GBV,		
	sexual slavery, forced	of HIV/AIDS,	prevent dbv,		
	2220. 5.0.0. j, .51000	,,			1

	prostitution,	Lower	- Encourage and		
	trafficking of women	contribution of			
	for sexual and other	men victims of			
	purpose, forced	SGBV.	among		
	pregnancy, are acts		communities.		
	of violence targeted				
	at women during				
	armed conflict,				
	-Women and children				
	constitute majority of				
	the IDPs, refugees				
	and hard hit by the				
	impact of				
	displacement,				
	-Cattle rustling during				
	which people are				
	killed or maimed for				
	life. Women and				
	children end up				
	suffering most and				
	are being victims of				
	rape, abduction-				
	during the raid,				
	Due to their				
	prescribed gender				
	roles that entail the				
	daily routine of				
	collecting firewood's				
	and fetching water,				
	women are exposed				
	to different threats				
	including to land				
	mines,				
	1111103,				
	Men are also a target				
	of SGBV during				
	conflict.				
Conflict	-Limited participation	-Women's concern's,		-Peace	The level of
resolution	of women as	priorities and needs	0 ,	0 .	women
	delegates in conflict	would be overlooked	'	-Advocacy,	participatio
	resolution	from peace agreements,	integration of	-Capacity	n and their
	mechanisms, such as	-Incompliance with SCR	, ,	0.	degree of
	in protracted peace	resolutions (1325etc.)	in AU and other	-Roster for	effectivenes
	talks,		REC's peace	technical	s in peace
	-Resistance, by		processes,	experts.	processes,

	П	Т	Г		
	parties, to include		- Strengthen gender		- Inclusion
	gender perspectives		balance in the IGAD		of gender
	in the peace talks,		ongoing effort to		perspective
	-Absence of adequate		organize roster for		s in peace
	women mediators in		technical experts to		agreements
	peace process,		support mediation		
	- Limited		process.		
	participation of				
	women and inclusion				
	of gender				
	perspectives in				
	Peacekeeping and				
	peace support				
	operations.				
Post conflict	- Limited	- Women combatants	- Encourage	-Formulation of	-
reconstructio	participation of	and women associated	member states to	strategies and	Participatio
n and	women in	with armed forces, needs	develop national	policies;	n of women
development	Disarmament,	and concerns wouldn't be	action plan for SCR	-Programming	in DDR
(PCRD)	Demobilization and	considered in DDR	1325 and 1820,	-Advocacy	programme
	Reintegration	programmes ,	-Support IGAD		S;
	(DDR)programmes,	-Negative health and	member states in	-Provision of	-Incidence
	-GBV (domestic	psychological impact,	implementing	health services	of GBV,
	violence, rape,		UNSCR	and	-
	abduction etc.)	-Increases health cases	1325and1820,	psychosocial	Participatio
	continue to be	for women affected by	-Enhance member	support for war	n of women
	rampant as conflict	wars.	states' legal	affected women.	as well as
	changes gender roles		protection capacity		gender
	and men tend to get		to protect the		inclusion in
	disempowered,		society, in particular		PCRD
	-Proliferation of small		women and girls		programme
	arms and light		from GBV,		S,
	weapons has a		-Build the capacity		-health and
	negative impact on		of member states to		psychologic
	the society and		mainstream gender		al support
	particularly on		in security sector		provided
	women as it		reforms,		for women.
	intensifies sexual		-Encourage member		
	violence,		states to harmonize		
	-Limited/lack of		gender based		
	women's		violence issues		
	participation in post		within the legal		
	conflict		framework,		
	reconstruction,		-Conduct		
	recovery and		assessments or		
	development		studies.		
	programmes,				
	-Formation of Female				
	Headed				
	Households(FHHs)-				

					T.	
	more vulnerable					
	households than					
	other households,					
	inter alia					
	-Limited health					
	services for women					
	affected by the war.					
Political	-Under		Women's priorities,	- Document best	-Programming,	-Increased
- Govern	representation of		needs and concerns	practices on		participatio
ance	women in leadership		could be over	women's	- Policy,	n of women
- Election	and decision making		looked during	participation in	-Capacity	in
- Protecti	positions (political		formulation of	politics in the	building,	legislation,
on of	marginalization),		legislation,	region,	ballallig,	cabinet and
human	-During elections	_	Ill health, of women	- Harmonize		judiciary
rights	women candidates	_	and girls including	legislation that		and Civil
Hights	are out-maneuvered		risk to HIV/AIDS,	protects the right		Society,
	by their male		Women and girls	of women and		Journey,
	counterparts who are	-	won't be protected	girls,		Availability
	'		by law (perpetuates			of gender
	economically more established and have		, , ,	_		sensitive
			impunity)	programmes,		
	more access to			- Encourage		
	campaign funding,			member states to		provide
	-Socio-cultural			apply affirmative		protection
	beliefs, stereotypes			action/provision		for women,
	on women's			of quota in		-Adaptation
	leadership, level of			politics;		of internation
	education, triple role,			- Build capacity of		
	poverty, inter alia, hinders women from			women's parliamentarians		al convention
				in member states,		
	their advancement to					
	leadership positions,			- Encourage		regional
	-Violation of women's			member state to		protocols
	and girls' rights in the			recognize and		advancing
	forms of GBV			adopt		women's
	(FGM/C, early			international		rights.
	marriage, wife			conventions,		
	inheritance, domestic			including regional		
	violence, abduction			ones like Maputo		
	and incest are			Protocol,		
	rampant,			-Domestication and		
	- Provision of gender			implementation of		
	discriminatory laws			CEDAW for countries		
	(or lack of legal			that have ratified,		
	protection) inhibits			-Advocate for		
	women's protection			member states to		
	of human rights,			join international		
	_ Limited adherence			conventions on the		
	to international			rights of women		

	conventions such as CEDAW that protects the right of women and girls;		-		
Humanitarian - Disaster (draught)	Women are more vulnerable than men to disasters because of their gender rolesLess access to disaster early warning, to policy and decision making in risk reduction and disaster management, to knowledge and information, to relief assistance, and risk of sexual and domestic violence, -The issues of masculinity tend to disadvantage men in disaster situations (psychosocial support provided to women, is not extended or bypasses men, since, they are expected to be strong and face the crisis in a manly manner), -Refugee women do not usually have legal status in their own right, which poses a serious challenge in their access and benefit of humanitarian interventions and assistance.	-Increased death toll of women during disaster; -Negative psychological and health impact on men, as they often don't get psychological support -Women won't benefit from relief assistance.	-Mainstream gender in the disaster and risk management programmes;	- Legislation -Programming -Advocacy	-Inclusion of gender perspective s in the disaster and risk manageme nt programme; -Refugee women's legal status.
-Security sector programme	-Limited participation of women in capacity building programmes,	Under performance of women due to lack of capacity, The security sector	- Encourage member states to adequately recruit women in security	- Capacity building - Programming - Advocacy	- Women involvemen t in capacity building
-Capacity	-Inadequate	would not be able to	sector organs,	- Auvocacy	activities

Building	representation of	address women's	- Advocate and	and
-Maritime	women experts in the	needs and interest	create awareness	security
security	security sector,	regarding security	for women to join	sector
-Counter	-Inadequate	issues (protection	security sector	programme
terrorism	participation of	from GBV etc.). 35	programmes,	S.
	women in security		-Develop and adopt	
	sector organs due to		policy to encourage	
	lack of education/		women services in	
	opportunities/interes		the security sector	
	t, among others.	-	programme,	
			- Build capacity/	
			awareness raising,	
			-Encouraging	
			member states to	
			setup institutions	
			that promote	
			women involvement	
			in the security	
			sector.	

5. Corporate Development Services

5.1 Overview

The Corporate Development Services pillar addresses main cross-cutting thematic activities of IGAD. The strategic objective of this pillar is to enhance the corporate capacity of IGAD to effectively deliver its mandate. The Pillar identifies three thematic programme areas: Institutional Strengthening and Capacity Building Programme Area, Research, Science and Technology Programme Area.

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³⁵Anecdotal evidence shows that victims of GBV feel at ease reporting to female police officer than to male officers.

5.2 Matrix

Sub- Sector	Key gender issues	Implication of the issue (how is the identified issue a hindrance to the delivery of the programme	Action/strategy to address the gender issue	Entry points for intervention	Issues to monitor and evaluate/Indicator s
Human Resource Manageme nt Policies and Human Resource Developme nt	-Weak provisions on Sexual harassment as well as HIV/AIDs in the workplace, - No affirmative action policy on recruitment and promotion, -Professional Staff and Consultants Staff recruitment is not Gender sensitive, - Health benefits of the organization don't take into account some specific women needs, -Career development policy in place but not implemented and not gender sensitive	- Impunity, underreporting of cases), - Lower productivity of staff, in particular Sexual harassment victims, -No clear understanding of where to go for help, -Commitment to gender mainstreaming will be weak and there will be no formal accountability mechanism on gender equality initiatives for professional and management staff	- Provide counseling services for victims (hotline), - IGAD Service Regulations to include guidance on Sexual Harassment in the workplace, - Recruitment Grading Scale to include more weights for Female applicants, - Affirmative action in recruitment, promotion to redress the gender imbalance ("encouraged to apply is not enough" women should be given priorities, coming from member state initiatives perhaps "women will be given priority" also to include Professional staff levels i.e. Directors, PMs) to cover Specialized Institutions, - IGAD Service Regulations to be revised/improved for	-Staff recruitment processes, -Revision of HR policies and guidelines, -Formulation of new projects, -Staff training and development processes,	- Service Regulation to be reviewed and approved, - Service Regulation implementation at the Secretariat, - Service Regulation Implementation in SIs - # of Women employed in Professional and Consultancy position (6 month collection and verification), - IGAD Gender Policy to be developed, communicated, and implemented and harmonized with IGAD Regional Gender Policy to be Monitored (IGAD Gender Policy to be Monitored quarterly), - IGAD HR Staff Capacity Development Policy to be Developed, - IGAD Procurement of consultants to be gender sensitive.

Organizatio	- Job descriptions and staff performance appraisals do not include gender mainstreaming, -Inadequate provision of maternity and paternity leave	-Women's voice,	paternity and maternity -Conduct IGAD Participatory Gender Audit and Analysis, -IGAD Health Benefits should recognize additional costs incurred by women in light of maternity costs, -IGAD Whistle Blowing Policy to be included in IGAD Service Regulations, -Establish quotas for women/ affirmative action measures to ensure gender balanced staffing.	- Recruitment,	- # of Gender Officers
nal systems and structures	women in management and technical professions, majority of the staff being in support staff, -Lack of women's involvement/pa rticipation of	concerns and priorities may not be addressed, -Technical experts are not obligated to address gender, - Gender issues could be sidelined	structure should consider the appointment of gender experts at the various sectors/pillars and specialized offices, - Capacity Building for Divisions on Gender, -Recruit/appoint	- HR policy revision, -Capacity building.	employed at the Pillar Level, - Share of employment positions by level among women and men.
	women at senior management team (SMT), -Absence of specifically recruited and designated qualified gender experts for specialized offices and programmes.		additional gender experts at pillar level to ensure gender mainstreaming and follow-up the implementation of IGAD Gender Policy, -Review IGAD HR Policy to cater and provide for fair allocation for Senior Posts between women/men.		
Institutional strengtheni	- Limited knowledge and	- Gender is mainstreamed	- Organize customized Gender	Policy development	- # of Gender Disaggregated

ng and	conneity of staff	as that it is Mast	Mainatraamina	and	Manufodas Dradusta
ng and	capacity of staff	so that it is "lost	U U	and	Knowledge Products
knowledge	to develop	in the stream"	Training workshops	Programming,	produced (quarterly),
manageme	gender sensitive		per	- Capacity	- Ratio of women/men in
nt	indicators for		pillar/programme/SI,	building,	training/capacity
	M&E,		- Develop KM and	- Data base	building workshop
	- Limited access		training policies to	development	(progressive increase
	to knowledge		address Gender	and	per annum),
	products on		Issues,	management,	- M&E Framework
	gender in		- Reporting templates	- M&E activities,	containing gender-
	different		to include gender	- Development of	sensitive indicators,
	technical areas.		disaggregated	technical	- Availability and use of
			reporting,	guidelines.	sex and gender
			- Training Programmes		disaggregated data.
			to be gender sensitive		
			and include gender		
			topics,		
			Develop and share		
			database on Gender		
			(organizational) .		

Annexes

Annex 1: Reference

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